# THE CORPORATION OF THE COUNTY OF LAMBTON CONSOLIDATED FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2008

# THE CORPORATION OF THE COUNTY OF LAMBTON INDEX TO CONSOLIDATED FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2008

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#### **Auditors' Report**

To the Members of Council, Inhabitants and Ratepayers of the The Corporation of the County of Lambton

We have audited the consolidated statement of financial position of the The Corporation of the County of Lambton as at December 31, 2008 and the consolidated statements of financial activities and changes in financial position for the year then ended. These financial statements are the responsibility of the Municipality's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

In our opinion, these consolidated financial statements present fairly, in all material respects, the financial position of the The Corporation of the County of Lambton as at December 31, 2008 and the results of its financial activities and changes in financial position for the year then ended in accordance with Canadian generally accepted accounting principles.

BDO Dunwoody LLP
Chartered Accountants, Licensed Public Accountants

Sarnia, Ontario May 5, 2009

# THE CORPORATION OF THE COUNTY OF LAMBTON CONSOLIDATED STATEMENT OF FINANCIAL POSITION AS AT DECEMBER 31, 2008

	2008 ACTUAL \$	2007 ACTUAL \$
<u>ASSETS</u>		
Financial Assets Cash and Temporary Investments (Note 4) Accounts Receivable Investment in Community Development Corporation (Note 5) Total Financial Assets	31,671,899 4,402,966 4,648,788 40,723,653	25,717,680 8,434,083 4,895,016 39,046,779
Other Assets Inventories Prepaid Expenditures Total Other Assets	432,616 1,877,482 2,310,098	439,081 873,329 1,312,410
TOTAL ASSETS  LIABILITIES	43,033,751	40,359,189
Accounts Payable and Accrued Liabilities Deferred Grant (Note 6) Interest on Debt Long Term Debt (Note 7) Landfill Closure and Post Closure Costs (Note 12) Employment Benefits Payable (Note 2)	14,654,225 1,606,169 444,121 24,549,332 5,269,716 1,513,852	18,128,854 3,406,169 473,200 26,198,605 5,955,411 1,870,389
TOTAL LIABILITIES	48,037,415	56,032,628
MUNICIPAL POSITION		
CURRENT FUND, at end of the year - see Page 15, Note 8 CAPITAL FUND, at end of the year - see Page 16, Note 9 RESERVES FUND, at end of the year - see Page 17 CAPITAL RESERVE FUND, at end of the year - see Page 18	4,648,789 (2,391,890) 16,016,454 8,500,004	4,895,017 (267,978) 9,351,292 4,845,835
FUND BALANCES	26,773,357	18,824,166
AMOUNTS TO BE RECOVERED	31,777,021	34,497,605
NET MUNICIPAL FUND POSITION	(5,003,664)	(15,673,439)
TOTAL LIABILITIES AND MUNICIPAL POSITION	43,033,751	40,359,189

# THE CORPORATION OF THE COUNTY OF LAMBTON CONSOLIDATED STATEMENT OF FINANCIAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2008

	2008 BUDGET \$	2008 ACTUAL \$	2007 ACTUAL \$
REVENUE			
Taxation	60,013,530	59,379,607	58,528,955
Federal Government Transfers	2,126,571	2,062,406	1,724,539
Provincial Government Transfers	62,328,941	71,520,118	58,762,904
Other Municipalities	2,683,053	873,114	1,322,921
User Charges	26,548,586	27,702,844	27,241,776
Investment Income	240,271	691,044	879,088
Donations	53,527	167,925	180,702
Other Capital Contributions	5,259,051	4,759,499	818,944
Community Development Corporation Net Revenue (Expenditure)	0	(246,228)	3,170,372
	159,253,530	166,910,329	152,630,201
EXPENDITURES			
General Government	8,918,850	9,129,368	8,935,336
Protection Services	3,281,902	3,695,163	3,799,173
Transportation Services	22,986,217	18,594,732	16,644,547
Environmental Services	7,355,919	6,741,112	7,540,413
Health Services	19,554,787	19,846,909	19,218,316
Social and Family Services	72,395,376	77,818,975	73,672,629
Social Housing	11,140,391	9,864,243	8,046,351
Recreation and Cultural Services	6,935,206	7,128,856	6,709,561
Planning and Development	3,579,610	3,421,196	3,400,504
	156,148,258	156,240,554	147,966,830
NET REVENUE	3,105,272	10,669,775	4,663,371
FINANCING AND TRANSFERS			
Add: Debentures Issued	246,000	608,500	380,080
Less: Debentures Repaid	(2,303,060)	(2,257,773)	(2,390,094)
Add: Employee Benefits and Interest on Long Term Debt	Ó	(385,616)	352,302
Add: Landfill Closure and Post Closure Costs	0	(685,695)	270,183
CHANGE IN FUND BALANCES	1,048,212	7,949,191	3,275,842
DIFFERENCE REPRESENTED BY CHANGES IN FUND BALANC	 E:		
CURRENT - see Page 15	0	(246,228)	3,170,372
CAPITAL - see Page 16	(140,000)	(2,123,912)	
RESERVES - see Page 17	804,961	6,665,162	1,474,538
CAPITAL RESERVE - see Page 18	383,251	3,654,169	24,738
	1,048,212	7,949,191	3,275,842

# THE CORPORATION OF THE COUNTY OF LAMBTON CONSOLIDATED STATEMENT OF CHANGES IN FINANCIAL POSITION FOR THE YEAR ENDED DECEMBER 31, 2008

	2008 ACTUAL \$	2007 ACTUAL \$
OPENING CASH AND TEMPORARY INVESTMENTS	25,717,680	21,196,388
OPERATIONS Net Revenue	10,669,775	4,663,371
CHANGE IN NON-CASH WORKING CAPITAL BALANCES ADD:		
Decrease in Accounts Receivable Decrease in Inventories	4,031,117 6,465	2,310,310
Increase in Accounts Payable and Accrued Liabilities	0	6,086,122
LESS: Decrease in Accounts Payable and Accrued Liabilities Decrease in Deferred Grant Incease in Inventories	3,474,629 1,800,000 0	0 3,966,594 3,642
Increase in Prepaid Expenditures	1,004,153	10,374
Net Cash From Operations	8,428,575	9,079,193
INVESTING ACTIVITIES  Decrease (Increase) in Investment in Community Development Corporation	246,228	(3,170,372)
FINANCING ACTIVITIES  Long Term Debt Issued  Long Term Debt Repaid  Employee Benefits and Interest on Long Term Debt  Landfill Closure and Post Closure Costs	608,500 (2,257,773) (385,616) (685,695)	380,080 (2,390,094) 352,302 270,183
Net Cash From Financing Activities	(2,720,584)	(1,387,529)
CHANGE IN CASH AND CASH EQUIVALENTS	5,954,219	4,521,292
CLOSING CASH AND TEMPORARY INVESTMENTS	31,671,899	25,717,680
REPRESENTED BY:		
CASH TEMPORARY INVESTMENTS	31,589,640 82,259	25,638,622 79,058
	31,671,899	25,717,680

#### 1. ACCOUNTING POLICIES

The consolidated financial statements of the Corporation of the County of Lambton (Municipality) are the representation of management and have been prepared in accordance with generally accepted accounting principles for municipal governments, as recommended by the Public Sector Accounting Board of the Canadian Institute of Chartered Accountants. Since precise determination of many assets and liabilities is dependent upon future events, the preparation of periodic financial statements necessarily involves the use of estimates and approximations. These have been made using careful judgments.

#### (a) (i) Basis of Consolidation

These consolidated statements reflect the assets, liabilities, sources of financing and expenditures of the current fund, capital fund, reserves, and capital reserve fund.

All inter-fund assets and liabilities and sources of financing and expenditures have been eliminated.

- (ii) Government business enterprises are separate legal entities which do not rely on the municipality for funding. Investments in government business enterprises are accounted for using the modified equity method. The following government business enterprise is reflected in the consolidated financial statements:
  - Community Development Corporation
- (iii) Trust funds and their related operations administered by the Municipality are not consolidated, but are reported separately on the "Trust Funds Financial Report".

#### (b) Basis of Accounting

- Sources of financing and expenditures are reported on the accrual basis of accounting.
- (ii) The accrual basis of accounting recognizes revenues, as they become available and measurable; expenditures are recognized as they are incurred and measurable as a result of receipt of goods or services and the creation of a legal obligation to pay.
- (iii) Fund Accounting

Funds within the consolidated financial statements consist of current, capital, reserves and capital reserve. Transfers between funds are recorded as adjustments to the appropriate municipal fund balance.

#### (iv) Revenue Recognition

Taxation revenue is recognized in the year that the taxes are levied.

Government transfer revenues are recognized when the amount has been determined and approval has been obtained. If the government transfers relate to specific expenditures, the revenue is recognized when the resources have been used for the specific purpose.

User charges are recorded when the amount is determinable, collectibility is assured and the services provided.

Investment income is recorded as earned.

Donations are recorded when the amount is determinable and collectibility is reasonably assured.

#### (v) Capital Assets

The historical cost and accumulated depreciation for capital assets are not recorded for municipal purposes. Capital assets are reported as an expenditure on the Consolidated Statement of Financial Activities in the year of acquisition.

#### (vi) Amounts to be Recovered

Amounts to be recovered makes up a part of the Municipal position, which includes balances for interest on long term debt, outstanding net long term liabilities and liabilities for landfill closure and post closure costs and for employee benefits payable.

#### (vii) Inventories

Inventories are stated at the lower of cost and net realizable value. Cost is determined on the average cost basis.

(viii) Temporary Investments

Temporary investments are recorded at the lower of cost and market value.

#### 2. EMPLOYEE BENEFITS PAYABLE

Employee benefits payable are comprised of the following:

	2008	2007
	\$	\$
Liability for vacation credits	1,255,258	1,639,401
Liability for vested sick leave benefits	<u>258,594</u>	230,988
-	<u>1,513,852</u>	1,870,389

#### Liability for Vacation Credits

Under the provisions of certain employee vacation plans, some vacation credits are earned as at December 31 but are generally unavailable for use until a later date. In addition, the provisions of certain plans allow the accumulation of vacation credits for use in future periods. The approximate value of these credits as of December 31, 2008 is \$1,255,257 (2007 - \$1,639,401).

#### Liability for Vested Sick Leave Benefits

Under the terms of the sick leave benefit plan, unused sick leave can increase according to remuneration increases and employees may become entitled to a cash payment of 10% annually, 100% upon termination or up to 100% by special request to County Council. The vested portion of sick leave days is payable to a maximum of one-half year's salary.

This plan is no longer in effect for accumulation of additional sick leave days, with the exception of members of CEP Local 65 and ONA Local 196.

To the extent that these accumulated days have vested and can be taken in cash by the employee, this liability amounted to \$258,594 (2007 - \$230,988) at the end of the year. An amount of \$4,155 (2007 - \$786) was paid to employees who left the Municipality's employment during the current year.

A reserve has been established to provide for this past service liability. The balance at the end of the year is \$268,928 (2007 - \$233,082).

#### 3. TRUST FUNDS

Trust funds administered by the Municipality amounting to \$239,774 (2007 - \$240,804) have not been included in the "Consolidated Statement of Financial Position", nor have their operations been included in the "Consolidated Statement of Financial Activities".

#### 4. CASH AND TEMPORARY INVESTMENTS

	2008	2007
	\$	\$
Cash on Hand and in Banks	31,589,640	25,638,622
Temporary Investments	<u>82,259</u>	79,058
•	31,671,899	25,717,680

The Municipality's cash is held at two Canadian chartered banks and earn interest based on the 30 day average bankers acceptance (BA) rate.

The temporary investments, held in a money market fund, are due on demand.

The Municipality has a \$5,500,000 demand operating line available to it. Interest rate of prime less 1.0% is charged on money borrowed. As a December 31, 2008, the Municipality has not drawn anything on the operating line.

#### 5. GOVERNMENT BUSINESS ENTERPRISE

The following summarizes the financial position and operations of the government business enterprises which have been reported in these financial statements using the modified equity method:

#### Community Development Corporation

The Community Development Corporation is a corporation incorporated under the laws of the Province of Ontario. It has partnered with the University of Western Ontario to establish a university styled research and development park to act as a conduit for the delivery of professional development, education via interaction among institutions of higher education, contract research, technology transfer and commercialization of intellectual property. The Corporation of the County of Lambton owns 100% of the outstanding shares of the Community Development Corporation.

	November 30, 2008 \$	November 30, 2007 \$
Assets	13,592,238	<u>9,771,256</u>
Liabilities Surplus	8,943,450 <u>4,648,788</u> <u>13,592,238</u>	4,876,240 <u>4,895,016</u> <u>9,771,256</u>
Revenues Expenditures	1,380,005 <u>1,626,233</u>	4,042,312 <u>871,940</u>
Net revenue (expenditure) for the year	( <u>246,228)</u>	<u>3,170,372</u>

#### 6. **DEFERRED GRANT**

The balance of \$1,606,169 represents monies received in 2006 for the Best Start Program and are still unspent at December 31, 2008.

#### 7. LONG TERM DEBT

(b)

(a) The balance of the long term debt reported on the Consolidated Statement of Financial Position is:

Total long term debt incurred by the

Municipality, including those incurred on behalf of local (lower tier) municipalities,		
and outstanding at the end of the year:	2008	2007
<b>,</b> · ·	\$	\$
Lambton Health Unit	215,000	417,000
Lambton Meadowview Villa	2,398,288	2,750,700
Roads	2,219,620	2,141,043
Homes Rebuild	17,683,987	18,601,991
Emergency Medical Services	994,587	1,102,558
Community Health Services	4,771	7,813
County Administration Building	127,264	145,965
Information Technology	258,041	0
Housing	96,213	99,501
Library	32,302	36,431
Lambton Heritage Museum	90,191	101,720
Lambton Area Waterworks Supply System	22,091,000	23,755,000
City of Sarnia	8,688,000	9,659,000
County of Lambton - Community Development Corp.	2,824,938	3,306,586
Capital Leases	429,068	<u>793,883</u>
	58,153,270	62,919,191
Long term debt assumed by local		
(lower tier) municipalities and others (Note 19)	33,603,938	36,720,586
Net long term debt at the end of the year	24,549,332	<u>26,198,605</u>
Of the long term debt reported in (a) of this note, \$41,590,452 in principal payments are payable from 2009 to 2013 \$14,212,871 from 2014 to 2018, and \$2,349,947 thereafter and are summarized as follows:		

(c) The long-term debt in (a) issued in the name of the Municipality has received approval of the Ontario Municipal Board for those approved on or before December 31, 1992. Those approved after January 1, 1993 have been approved by by-law.

Approval of the Ontario Municipal Board has been obtained for those pending issues of long-term debt and commitments to be financed by revenues beyond the term of council and approved on or before December 31, 1992. Those approved after January 1, 1993 have been approved by by-law.

The principal and interest payments required to service these actual and pending issues and commitments are within the debt repayment limit prescribed by the Ministry of Municipal Affairs. The annual repayment limit to be effective January 1, 2009 has been authorized at \$14,928,261. Actual annual repayment of principal and interest in 2008 was \$3,703,070 (2007 - \$3,997,670). Interest rates on long term debt vary between 4.44% and 6.75%.

(d) On May 9, 1997, the Municipality, on behalf of 10 member municipalities, refinanced the Ontario Clean Water Agency (OCWA) debt for the Lambton Area Waterworks Supply System (LAWSS). The debenture issue, in the amount of \$35,506,000, will require annual principal and interest payments of approximately \$3,450,000 over 20 years. Annual payments made by the Municipality will be recovered 100% from the participating municipalities.

#### 8. **CURRENT FUND**

Available to offset future revenue requirements 2008 2007

4,648,789 \$4,895,017

9. CAPITAL FUND

Funds available for the acquisition of capital assets (2,391,890) (\$267,978)

#### 10. PENSION AGREEMENTS

The Municipality makes contributions to the Ontario Municipal Employees Retirement Fund (OMERS), which is a multi-employer plan, on behalf of 730 members of its staff. The plan is a defined benefit plan which specifies the amount of the retirement benefit to be received by the employees based on the length of service and rates of pay. Employees and employers contribute jointly to the plan.

The Administration Corporation Board of Directors, representing plan members and employers, is responsible for overseeing the management of the pension plan, including investment of the plan assets and administration of the benefits. OMERS provides pension services to more than 380,000 active and retired members and approximately 910 employers. Each year an independent actuary determines the funding status of OMERS Primary Pension Plan (the Plan) by comparing the actuarial value of invested assets to the estimated present value of all pension benefits that members have earned to date. The most recent actuarial valuation of the Plan was conducted at December 31, 2008. The results of the valuation disclosed total actuarial liabilities of \$50,080 million in respect of benefits accrued for service with actuarial assets at that date of \$49,801 million indicating an actuarial deficit of \$279 million.

Because OMERS is a multi-employer pension plan, any pension plan surpluses or deficits are a joint responsibility of Ontario municipal organizations and their employees. As a result, the municipality does not recognize any share of the OMERS pension surplus or deficit. The amount contributed to OMERS for 2008 was \$2,717,374 (2007 - \$2,440,294) for current service and is included as an expenditure on the Consolidated Statement of Financial Activities. The OMERS Board rate was 6.5% to 9.6% depending on income level for 2008 (2007 – 6.5% to 9.6% depending on income level).

The Municipality makes no contributions under the past services provisions of the OMERS Agreement.

#### 11. SARNIA-LAMBTON ECONOMIC PARTNERSHIP ASSOCIATION

The Sarnia-Lambton Economic Partnership Association (SLEP) is an independent body charged with the responsibility for managing economic development within the County of Lambton. It is jointly funded by the Municipality, local municipalities, the private sector and senior levels of government. The Municipality provided \$937,500 (2007 - \$900,000) in operating funds during 2008. SLEP has not been consolidated.

#### 12. LIABILITY FOR LANDFILL CLOSURE AND POST CLOSURE COSTS

The Ontario Environmental and Protection Act sets out regulatory requirements to properly close and maintain all active and inactive landfill sites. Under environmental law, there is a requirement for closure and post closure care of solid waste landfill sites.

Landfill closure and post closure care requirements have been defined in accordance with industry standards and include covering and landscaping of the landfill, pumping of ground water and leachates from the site, and ongoing environmental monitoring, site inspection and maintenance.

The total projected closure and post closure costs at December 31, 2008 are \$9,408,486.

The estimated liability of \$5,269,716 (2007 - \$5,955,411) represents the sum of the discounted future cash flows for closure and post closure care activities discounted at the Municipality's current long term borrowing rate of 5.5%. The estimated remaining capacity of the Municipality's sites are approximately 285,000 cubic metres, which will be filled in 4 years. Post-closure care is estimated to continue for a period of 25 years.

The Municipality has established a reserve fund in order to fund this future liability. The fund is currently valued at \$1,390,602.

#### 13. EXPENDITURE BY OBJECT

Total current expenditures for the year reported on the consolidated statement of financial activities are as follows:

	2008 \$	2007 \$
Salaries, wages and employee benefits	54,927,320	52,971,436
Materials	43,738,039	41,296,889
Contracted services	7,504,108	6,713,469
Rents and financial expenses	3,605,012	3,620,981
Interest on long-term debt	1,445,298	1,607,576
Contributions to other organizations	<u>27,124,215</u>	<u>26,708,214</u>
	<u>138,343,992</u>	<u>132,918,565</u>

#### 14. ADOPTION OF PUBLIC SECTOR ACCOUNTING RECOMMENDATIONS

Commencing in 2000, the Municipality adopted the local government accounting standards issued by the Public Sector Accounting Board of the Canadian Institute of Chartered Accountants, with the exception of Section 3270, Solid Waste Landfill Closure and Post-Closure Liability, which was implemented in 2002, as directed by the Ministry of Municipal Affairs and Housing.

#### 15. TANGIBLE CAPITAL ASSETS

For the year ending December 31, 2009 the municipality will be required to comply with Section 3150, Tangible Capital Assets of the Public Sector Accounting Board Handbook. Section 3150 requires the capitalization and amortization of tangible capital assets in the financial statements. As a transitional provision, Public Sector Guideline-7, Tangible Capital Assets of Local Governments, requires disclosure of information for each major class of tangible capital asset for which all the relevant information can be provided for the complete stock of tangible capital assets of that category. As of December 31, 2008 the Municipality had not completed gathering information for any asset classes.

#### 16. SEGMENTED INFORMATION

The County of Lambton is a diversified municipal government organization that provides a wide range of services to its citizens. For management reporting purposes the County's operations and activities are organized and reported by Fund. The County's services are provided by departments and their activities are reported in these funds. Certain departments that have been separately disclosed in the segmented information, along with the services they provide, are as follows:

General Government & Administration - Providing support to the entire Corporation, this segment includes the Council, CAO, Clerks, Finance, Human Resources, Information Technology, Legal and Facility Services departments.

Court Administration - Administration of the County's Court offices includes setting trials, recording court proceedings, generating transcripts and receiving payments for fines resulting from charges laid by the various police forces operating within the County. Grants to area municipalities towards the cost of court security and local policing are also reflected.

Protective Services - The Building Services Department provides County-wide inspections for plumbing, sewage disposal systems and weed control. Building inspection services and property standards enforcements for most local municipalities, as well as zoning by-law enforcement is provided.

Public Works - The Public Works Department is responsible for the maintenance and upgrade of the County's road system and bridges. The County's fleet of road equipment operates out of two main depot locations.

Environmental Services - The County owns, operates and manages six former lower tier municipal landfill sites, of which only one continues to accept domestic and commercial waste for disposal. Environmental monitoring and post-closure care continues on an ongoing basis for the five closed facilities. Contracts with private landfills for additional capacity allow the County to fulfill its mandate to dispose of municipally collected waste.

Public Health - Provides specialized public health programs and services in the County through two main streams. Environmental Health & Prevention Services protects the public's health with programs and clinical services such as safe water and food handling, immunizations and the investigation of communicable disease outbreaks and health hazards. Health Promotion & Program Support focuses on the prevention of chronic disease, injury prevention and substance abuse prevention programs.

Emergency Medical Services - The EMS Department offers 24 hour, 7 days a week, land ambulance services to residents from nine stations located throughout the County.

General Assistance - The Ontario Works department provides employment and income assistance to eligible participants. Income support assistance is provided to persons in need to cover the costs of food, shelter and basic needs. Persons receiving social assistance are required to participate in a plan of increased employment activity. The Social Planning & Program Support department examines the community's needs, ensures compliance of funds allocated and administers the Lambton Shared Services Centre.

Assistance to Aged - The County operates three long-term care facilities which provide comfort, quality and security to rural and urban residents. In addition, three Adult Day programs are provided for seniors who continue to live in their own homes or with family members.

Child Care - The Children's Services Department operates a Day Care facility. In addition, service agreements with not-for-profit and profit centres in the County provide additional subsidized child care spaces. The Department also offers a variety of services through programs such as Healthy Babies Healthy Children, Best Start, and Child Health.

Housing - The Housing Department provides subsidized, well-maintained housing for County residents. The Department completes eligibility assessments, maintains the centralized waiting list for rent-geared-to-income assistance, and administers the non-profit housing programs, rent supplement programs and the affordable housing programs. A Home Ownership down payment program is also provided.

Culture - Culture is comprised of the Library, Museums and Gallery departments. The Library department provides services to the public through numerous branch libraries and a bookmobile. Two museums are operated by the County, one collects family and corporate artifacts which depict the history of Sarnia-Lambton and the other is located at the site of North America's first commercial oil well. Gallery Lambton collects, preserves and holds in trust a collection of Canadian paintings and sculptures. The Lambton Room gathers and maintains Lambton County archival materials.

Planning & Development - The Department prepares and maintains the County's Official Plan and provides consent, subdivision, municipal official plan and woodlot approvals. The Department also works closely with local municipalities preparing official plan and zoning by-laws, and providing comprehensive, ongoing planning advisory services. The Community Development Corporation's deficit for the year of \$246,228 has been included in this segment.

For each reported segment, revenues and expenditures represent amounts that are directly attributable to the segment. The accounting policies used in these segments are consistent with those followed in the preparation of the consolidated financial statements as disclosed in Note 1.

As segmentation reporting is a new requirement for 2008, prior year comparative results have not been segmented.

#### 17. SOCIAL SERVICE CONTRACTS

The municipality has a Service Contract with the Ministry of Community and Social Services (MCSS) and the Ministry of Children and Youth Services (MCYS). A reconciliation report summarizes, by detail code, all revenue and expenditures and identifies any resulting surplus or deficit that relates to the Service Contract. The surplus amounts are included in accounts payable and accrued liabilities.

		2008	2008	
Detail		Subsidy	Subsidy	(Surplus)/
Code	Program Name	Received	Earned	Deficit
		\$	\$	\$
8770	Consolidated Homeless Prevention Program	102,075	102,075	-
8766	Domiciliary Hostels	151,177	135,754	(15,423)
8758	Energy Emergency Fund	21,780	21,780	-
9291	Water Filter Fund	5,500	550	(4,950)
A380	Child Care Administration	196,092	191,065	(5,027)
A371	Child Care Delivery Agent Fee Subsidy (DNA)	1,334,694	1,334,694	-
A376	Child Care Delivery Agent Special Needs Resourcing	657,507	616,600	(40,907)
A386	Child Care Delivery Agent Resource Centres	98,087	98,086	(1)
A390	Child Care Delivery Agent Wage Subsidy Non-profit	1,092,852	1,092,852	-
A391	Child Care Delivery Agent Wage Subsidy Commercial	40,000	40,000	. =
A400	Ontario Works Child Care Formal (Licensed)	359,700	338,158	(21,542)
A401	Ontario Works Child Care Informal	8,000	29,542	21,542
A429	ELCC Fee Subsidy	484,500	484,500	-
A393	Delivery Agents- Pay Equity Union Settlement	71, <del>44</del> 0	71,439	(1)
A425	ELCC Administration	31,000	31,000	-
A447	Best Start Planning	457,628	375,410	(82,218)
A661	Best Start Operating	7,604,087	7,405,545	(198,542)
A446	Wage Improvement Non-Profit	397,723	397,723	-
A644	Wage Improvement Commercial	28,252	25,807	(2,445)
A663	ELCD 100% Child Care Fee Subsidy	<u>203,400</u>	203,400	-
	Total _	13,345,494	12,995,980	(349,514)

#### 18. **COMMITMENTS**

The Municipality routinely enters into short term lease arrangements for the supply of vehicles, photocopiers, postage machines and other such similar office equipment. Annual payments in 2008 amounted to \$146,464.

The Municipality has entered into an agreement with the Bluewater Health Foundation to provide a grant of \$15 million dollars to the Foundation over a ten year period commencing October 1, 2006 and ending October 1, 2015. The Municipality will pay the Foundation \$1.5 million on October 1 of each year the Foundation complies with the terms of the agreement. The Foundation must provide the County with a statement of account for each year that it receives the Annual Contribution no later than six months after the receipt of the contribution. The statement of account shall include details on capital expenditures made on the project with the proceeds of the grant to date, a statement that only capital expenditures are paid with the proceeds of the Grant, a signature by a person with signing authority for the Foundation and original receipts if requested by the County. At December 31, 2008 a total of \$4.5 million has been paid.

#### 19. **CONTINGENT LIABILITIES**

The Municipality is contingently liable for long term liabilities issued in its name but for which the responsibility for the payment of principal and interest has been assumed by local (lower tier) municipalities and the County of Lambton Community Development Corporation. The total amount outstanding as at December 31, 2008 is \$33,603,938 (2007 - \$36,720,586) and is not recorded on the Consolidated Balance Sheet.

The Municipality is a defendant in various legal actions. The ultimate outcomes are indeterminable at December 31, 2008 as litigation is still in progress. The Municipality's management is of the opinion that the Municipality has adequate insurance coverage to offset the amount of the claims and related costs, if any. Consequently, no provision for potential loss, if any, is reflected in these financial statements.

#### 20. USE OF ACCOUNTING ESTIMATES AND MEASUREMENT UNCERTAINTY

The preparation of financial statements in conformity with Canadian generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting periods.

In particular, management's estimate for the Landfill closure and post closure liability is subject to measurement uncertainty. The estimate is based on assumptions and calculations prepared by the County's Public Works engineering staff. Actual results could differ significantly from those estimates because of the uncertainty related to future cost estimates, future use of the landfill site, etc.

# THE CORPORATION OF THE COUNTY OF LAMBTON SCHEDULE OF CURRENT FUND OPERATIONS FOR THE YEAR ENDED DECEMBER 31, 2008

	2008 BUDGET \$	2008 ACTUAL \$	2007 ACTUAL \$
REVENUE			
Taxation	52,713,665	52,079,742	51,714,310
Federal Government Transfers	14,758	44,997	67,802
Provincial Government Transfers	58,165,241	61,003,366	55,230,728
Other Municipalities	668,615	866,407	733,674
User Charges	26,548,586	27,702,844	27,241,776
Investment Income	240,271	533,239	675,427
Donations	53,527	167,925	180,702
Community Development Corporation Share of Income	0	(246,228)	3,170,372
	138,404,663	142,152,292	139,014,791
EXPENDITURES			
General Government	8,420,275	8,490,007	7,912,140
Protection Services	3,281,902	3,695,163	3,799,173
Transportation Services	6,973,717	7,951,728	7,014,127
Environmental Services	7,355,919	6,649,162	7,534,248
Health Services	19,150,787	18,718,534	18,488,163
Social and Family Services	70,092,376	73,551,884	71,383,706
Social Housing	10,119,791	8,865,297	6,866,840
Recreation and Cultural Services	6,875,206	7,014,435	6,519,664
Planning and Development	3,553,359	3,407,782	3,400,504
	135,823,332	138,343,992	132,918,565
NET REVENUE (EXPENDITURES)	2,581,331	3,808,300	6,096,226
FINANCING AND TRANSFERS			
Debt Principal Repayments	(2,303,060)	(2,257,773)	(2,390,094)
Transfer From Reserve	755,987	1,732,808	1,069,759
Transfer From Capital Reserve Fund	1,728,547	1,749,087	1,645,100
Transfer From (To) Capital Fund	0	(106,398)	52,948
Transfer To Reserve	(1,215,504)	(2,480,500)	(1,943,521)
Transfer To Capital Reserve Fund	(1,547,301)	(1,620,441)	(1,982,531)
Employee Benefits and Interest on Long Term Debt	0	(385,616)	352,302
Landfill Closure and Post Closure Costs	0	(685,695)	270,183
CHANGE IN CURRENT FUND	0	(246,228)	3,170,372
CURRENT FUND SURPLUS, at beginning of the year	4,895,017	4,895,017	1,724,645
CURRENT FUND SURPLUS, at end of the year	4,895,017	4,648,789	4,895,017

# THE CORPORATION OF THE COUNTY OF LAMBTON SCHEDULE OF CAPITAL FUND OPERATIONS FOR THE YEAR ENDED DECEMBER 31, 2008

	2008 BUDGET \$	2008 ACTUAL \$	2007 ACTUAL \$
REVENUE			
Taxation	7,299,865	7,299,865	6,814,645
Federal Government Transfers	2,111,813	2,017,409	1,656,737
Provincial Government Transfers	4,163,700	10,516,752	3,532,176
Other Municipalities	2,014,438	6,707	589,247
Other	5,259,051	4,759,499	818,944
	20,848,867	24,600,232	13,411,749
EXPENDITURES			
General Government	498,575	639,361	1,023,196
Transportation Services	16,012,500	10,643,004	9,630,420
Environmental Services	0	91,950	6,165
Health Services	404,000	1,128,375	730,153
Social and Family Services	2,303,000	4,267,091	2,288,923
Social Housing	1,020,600	998,946	1,179,511
Recreation and Cultural Services	60,000	114,421	189,897
Planning & Development	26,251	13,414	0
	20,324,926	17,896,562	15,048,265
NET REVENUE (EXPENDITURES)	523,941	6,703,670	(1,636,516)
FINANCING AND TRANSFERS			
Proceeds From Debenture	246,000	608,500	380,080
Transfer From Reserve	783,550	7,743,398	6,803,822
Transfer From Capital Reserve Fund	0	243,865	1,057,958
Transfer From (To) Current Fund	0	106,398	(52,948)
Transfer To Reserve	(1,128,994)	(13,660,868)	(7,404,598)
Transfer To Capital Reserve Fund	(564,497)	(3,868,875)	(541,604)
CHANGE IN CAPITAL FUND	(140,000)	(2,123,912)	(1,393,806)
UNEXPENDED CAPITAL FINANCING (UNFINANCED			
CAPITAL OUTLAY), at beginning of the year	(267,978)	(267,978)	1,125,828
UNFINANCED CAPITAL OUTLAY, at end of the year	(407,978)	(2,391,890)	(267,978)

# THE CORPORATION OF THE COUNTY OF LAMBTON SCHEDULE OF RESERVE OPERATIONS FOR THE YEAR ENDED DECEMBER 31, 2008

	2008 BUDGET \$	2008 ACTUAL \$	2007 ACTUAL \$
INTER-FUND TRANSFERS TO:			
Current Fund Capital Fund	755,987 783,550 1,539,537	1,732,808 7,743,398 9,476,206	1,069,759 6,803,822 7,873,581
INTER-FUND TRANSFERS FROM:			
Current Fund Capital Fund	1,215,504 1,128,994 2,344,498	2,480,500 13,660,868 16,141,368	1,943,521 7,404,598 9,348,119
CHANGE IN RESERVES	804,961	6,665,162	1,474,538
RESERVE BALANCE, at beginning of the year	9,351,292	9,351,292	7,876,754
RESERVE BALANCE, at end of the year	10,156,253	16,016,454	9,351,292
REPRESENTED BY:			
Reserve for Sick Leave Reserve for Working Funds Reserve for Future Operations	233,083 773,046 9,150,124	268,928 716,366 15,031,160	233,082 773,046 8,345,164
	10,156,253	16,016,454	9,351,292

# THE CORPORATION OF THE COUNTY OF LAMBTON SCHEDULE OF CAPITAL RESERVE FUND OPERATIONS FOR THE YEAR ENDED DECEMBER 31, 2008

	2008 BUDGET \$	2008 ACTUAL \$	2007 ACTUAL \$
REVENUE			
Interest Income Other Income	0	157,805 0	203,661 0
NET REVENUE	0	157,805	203,661
INTER-FUND TRANSFERS:			
From Current Fund From Capital Fund To Current Fund To Capital Fund	1,547,301 564,497 (1,728,547) 0	1,620,441 3,868,875 (1,749,087) (243,865)	1,982,531 541,604 (1,645,100) (1,057,958)
CHANGE IN CAPITAL RESERVE FUND	383,251	3,654,169	24,738
CAPITAL RESERVE FUND BALANCE, at beginning of year	4,845,835	4,845,835	4,821,097
CAPITAL RESERVE FUND BALANCE, at end of the year	5,229,086	8,500,004	4,845,835
REPRESENTED BY:			
Gallery Lambton Capital Reserve Fund Library Piano Capital Reserve Fund Waste Management Capital Reserve Fund Lambton Heritage Museum Capital Reserve Fund Oil Museum Capital Reserve Fund Capital Reserve Fund Senior Services Capital Reserve Fund Social Housing Capital Reserve Fund R.T. Bradley Capital Reserve Fund	30,817 16,240 1,563,555 67,474 2,294 3,101,224 3,802 432,879 10,801	26,892 17,568 1,390,602 212,784 14,465 6,376,552 3,918 446,083 11,140	29,817 20,140 1,440,093 76,234 6,294 2,825,575 3,802 432,879 11,001

## THE CORPORATION OF THE COUNTY OF LAMBTON SCHEDULE OF CURRENT FUND SEGMENT DISCLOSURE FOR THE YEAR ENDED DECEMBER 31, 2008

	General Gov't & Administration \$	Court Administration \$	Protective Services \$	Public Works \$	Environmental Services \$	Public Health \$	Emergency Medical Services \$
REVENUE							
Taxation	6,785,495	(539,443)	270,480	6,004,460	1,869,555	2,625,810	5,329,678
Government Transfers	532,668	550	0	9,886	1,971	4,746,935	5,598,106
User Charges & Other	1,299,801	3,844,694	572,287	2,265,923	5,444,012	887,877	195,000
	8,617,964	3,305,801	842,767	8,280,269	7,315,538	8,260,622	11,122,784
EXPENDITURES							
Salaries, Wages & Employee Benefits	4,368,564	287,373	706,766	1,730,572	171,033	4,017,915	9,699,652
Interest on Long Term Debt	12,504	0	0	101,747	0	28,367	48,016
Goods and Services	4,108,889	1,514,516	121,009	6,119,409	6,478,129	2,168,513	1,191,071
Contributions to Other Organizations	50	1,065,500	0	0	0	1,565,000	0
	8,490,007	2,867,389	827,775	7,951,728	6,649,162	7,779,795	10,938,739
NET REVENUE (EXPENDITURES)	127,957	438,412	14,992	328,541	666,376	480,827	184,045
FINANCING & TRANSFERS							
Debt Principal Payments	(399,239)	) 0	0	(246,422)	0	(205,043	(107,972)
Other	652,326	(15,903)	(834)	(720,863)	(693,574)	(338,240	32,493
CHANGE IN CURRENT FUND	381,044	422,509	14,158	(638,744)	(27,198)	(62,456	) 108,566

## THE CORPORATION OF THE COUNTY OF LAMBTON SCHEDULE OF CURRENT FUND SEGMENT DISCLOSURE FOR THE YEAR ENDED DECEMBER 31, 2008

	General Assistance Child				Planning &			
	Assistance \$	to Aged \$	Care \$	Housing \$	Culture \$	Development \$	Total \$	
REVENUE								
Taxation	12,367,299	4,231,872	1,551,140	2,926,291	5,863,701	2,793,404	52,079,742	
Government Transfers	16,175,940	13,746,543	16,533,510	2,895,886	705,673	100,695	61,048,363	
User Charges & Other	1,693,468	6,992,331	1,688,675	3,126,284	491,424	522,411	29,024,187	
_	30,236,707	24,970,746	19,773,325	8,948,461	7,060,798	3,416,510	142,152,292	
EXPENDITURES								
Salaries, Wages & Employee Benefits	4,707,422	18,363,538	4,034,168	1,214,262	4,824,471	801,584	54,927,320	
Interest on Long Term Debt	0	1,244,850	0	4,704	5,110	0	1,445,298	
Goods and Services	3,204,246	3,843,391	15,459,593	7,646,330	2,184,653	807,410	54,847,159	
Contributions to Other Organizations	22,664,677	0	30,000	0	200	1,798,788	27,124,215	
_	30,576,345	23,451,779	19,523,761	8,865,296	7,01 <u>4,</u> 434	3,407,782	138,343,992	
NET REVENUE (EXPENDITURES)	(339,638)	1,518,967	249,564	83,165	46,364	8,728	3,808,300	
FINANCING & TRANSFERS								
Debt Principal Payments	0	(1,270,416)	0	(13,023)	(15,658)	0	(2,257,773)	
Other _	(35,731)	(142,689)	0	(169,381)	(121,902)	(242,457)	(1,796,755)	
CHANGE IN CURRENT FUND	(375,369)	105,862	249,564	(99,239)	(91,196)	(233,729)	(246,228)	